

**TOWN OF NAHANT, MASSACHUSETTS**

**INDEPENDENT AUDITORS' REPORT ON  
BASIC FINANCIAL STATEMENTS AND  
REQUIRED SUPPLEMENTARY INFORMATION**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2007**



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**REQUIRED SUPPLEMENTARY INFORMATION**  
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# *Independent Auditors' Report*



Certified Public Accountants

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## Independent Auditors' Report

To the Honorable Board of Selectmen  
Town of Nahant, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Nahant, Massachusetts, as of and for the year ended June 30, 2007, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Nahant, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Nahant, Massachusetts, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 29, 2007 on our consideration of the Town of Nahant, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

The management's discussion and analysis and budgetary comparison information, located on pages 4 through 13 and 51 through 54, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Handwritten signature in cursive script that reads "Sullivan, T. J. & Company, LLC".

August 29, 2007

## *Management's Discussion and Analysis*

As management of the Town of Nahant, Massachusetts (Town), we offer readers of these financial statements this narrative overview and analysis of the Town's financial activities for the fiscal year ended June 30, 2007.

### *Financial Highlights*

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$19,584,272 (net assets). Of this amount, \$1,537,290 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The Town's total net assets increased by \$1,043,065.
- As of the close of the fiscal year, the Town's governmental funds reported a combined ending fund balance of \$155,638, an increase of \$2,637,577 in comparison with the prior year. \$2,134,359 represents unreserved fund balance of the general fund, special revenue fund and permanent fund. The capital projects fund deficit totaling \$2,127,528 will be funded through the issuance of long-term debt, state grants and available funds in future fiscal years.
- At the end of the fiscal year, undesignated fund balance for the general fund totaled \$560,211, or 6.3 percent of total general fund expenditures.
- The Town's total bonded debt increased by \$6,396,466 during the fiscal year; \$6,896,000 of new debt was issued for school and other remodeling, an ambulance, roads and sidewalks, equipment, computers and sewer infrastructure projects.

### *Overview of the Basic Financial Statements*

This discussion and analysis is intended to serve as an introduction to the *basic financial statements*, which consists of the following three components:

1. Government-wide financial statements
2. Fund financial statements
3. Notes to the basic financial statements

This report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The **statement of net assets** presents information on all of the Town's non-fiduciary assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The **statement of activities** presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused vacation leave, etc.).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*).

Governmental activities include general government, public safety, education, public works, trash disposal, health and human services, culture and recreation and debt service - interest. Business-type activities include the water and sewer operations.

The government-wide financial statements can be found on pages 15-17 of this report.

### Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into the following categories and are described below:

1. Governmental funds
2. Proprietary funds
3. Fiduciary funds

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains 17 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the general, stabilization (special revenue), school construction (capital projects), community preservation (special revenue), and coast guard houses (capital projects) funds, each of which are considered to be major funds. Data from the other 12 governmental funds are combined into a single, aggregated presentation titled *nonmajor governmental funds*.

The basic governmental funds financial statements can be found on pages 18-23 of this report.

### **Proprietary funds**

The Town maintains one type of proprietary fund.

The enterprise fund is used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses an enterprise fund to account for its water and sewer operations, which is considered to be a major fund.

The basic proprietary fund financial statements can be found on pages 24-26 of this report.

**Fiduciary funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's programs. The accounting used for fiduciary funds is similar to that used for proprietary funds.

Agency funds are reported and combined into a single, aggregate presentation in the fiduciary fund financial statements under the caption "agency funds".

The basic fiduciary fund financial statement can be found on page 27 of this report.

**Notes to the basic financial statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28-50 of this report.

**Other information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information regarding the Town's budget comparison for the general fund. Such information can be located on pages 51-54 of this report.

***Government-Wide Financial Analysis***

The following tables present current and prior year data on the government-wide financial statements.

**Net Assets**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The Town's assets exceeded liabilities by \$19,584,272 at the close of the fiscal year and are summarized as follows:

	<i>Governmental Activities</i>		<i>Business-Type Activities</i>		<i>Total</i>	
	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>
<b>Assets</b>						
Current assets.....	\$ 2,964,485	\$ 5,062,352	\$ 435,551	\$ 911,854	\$ 3,400,036	\$ 5,974,206
Noncurrent assets (excluding capital assets).....	96,555	85,113	-	-	96,555	85,113
Capital assets (net).....	<u>21,110,038</u>	<u>16,328,369</u>	<u>6,891,189</u>	<u>6,392,210</u>	<u>28,001,227</u>	<u>22,720,579</u>
Total assets.....	<u>24,171,078</u>	<u>21,475,834</u>	<u>7,326,740</u>	<u>7,304,064</u>	<u>31,497,818</u>	<u>28,779,898</u>
<b>Liabilities</b>						
Current liabilities (excluding debt).....	540,658	1,343,530	210,788	14,787	751,446	1,358,317
Noncurrent liabilities (excluding debt).....	284,000	245,000	10,800	13,000	294,800	258,000
Current debt.....	2,699,000	6,063,050	386,534	598,024	3,085,534	6,661,074
Noncurrent debt.....	<u>5,935,000</u>	<u>210,000</u>	<u>1,846,766</u>	<u>1,751,300</u>	<u>7,781,766</u>	<u>1,961,300</u>
Total liabilities.....	<u>9,458,658</u>	<u>7,861,580</u>	<u>2,454,888</u>	<u>2,377,111</u>	<u>11,913,546</u>	<u>10,238,691</u>
<b>Net Assets</b>						
Invested in capital assets (net of related debt).....	12,588,859	10,541,369	4,657,889	4,042,886	17,246,748	14,584,255
Restricted.....	800,234	461,386	-	-	800,234	461,386
Unrestricted.....	<u>1,323,327</u>	<u>2,611,499</u>	<u>213,963</u>	<u>884,067</u>	<u>1,537,290</u>	<u>3,495,566</u>
Total net assets.....	<u>\$ 14,712,420</u>	<u>\$ 13,614,254</u>	<u>\$ 4,871,852</u>	<u>\$ 4,926,953</u>	<u>\$ 19,584,272</u>	<u>\$ 18,541,207</u>

The largest portion of the Town's net assets (88.1%) reflects its investment in capital assets (e.g., land, works of art, land improvements, buildings and improvements, machinery and equipment, library books, vehicles and infrastructure), less any related outstanding debt used to acquire those assets. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net assets (4.1%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (7.8% or \$1,537,290) may be used to meet the Town's ongoing obligations to citizens and creditors. Of this amount, \$1,323,327 may be used to support governmental activities and \$213,963 may be used to support business-type activities.

At the end of the current fiscal year, the Town reports positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

Changes in Net Assets

For the fiscal year ended June 30, 2007, the Town's total net assets increased by \$1,043,065, compared to an increase of \$2,417,550 in the prior fiscal year. These amounts are summarized as follows:

	Governmental Activities		Business-Type Activities		Total	
	2007	2006	2007	2006	2007	2006
<b>Revenues</b>						
<i>Program Revenues:</i>						
Charges for services.....	\$ 1,184,161	\$ 1,200,030	\$ 1,706,847	\$ 1,752,066	\$ 2,891,008	\$ 2,952,096
Operating grants and contributions.....	340,218	392,535	-	-	340,218	392,535
Capital grants and contributions.....	839,609	1,858,766	-	-	839,609	1,858,766
<i>General Revenues:</i>						
Real estate, personal property taxes and tax liens.....	5,954,270	5,727,608	-	-	5,954,270	5,727,608
Motor vehicle and other excise taxes.....	475,327	522,946	-	-	475,327	522,946
Penalties and interest on taxes.....	23,441	21,623	-	-	23,441	21,623
Community preservation surcharges.....	142,493	136,344	-	-	142,493	136,344
Grants and contributions not restricted to specific programs.....	1,398,391	1,265,916	-	-	1,398,391	1,265,916
Unrestricted investment income.....	114,776	90,125	-	-	114,776	90,125
<b>Total revenues.....</b>	<b>10,472,686</b>	<b>11,215,893</b>	<b>1,706,847</b>	<b>1,752,066</b>	<b>12,179,533</b>	<b>12,967,959</b>
<b>Expenses</b>						
General government.....	1,098,430	1,085,119	-	-	1,098,430	1,085,119
Public safety.....	2,426,537	2,285,206	-	-	2,426,537	2,285,206
Education.....	4,389,542	4,319,761	-	-	4,389,542	4,319,761
Public works.....	756,988	660,042	-	-	756,988	660,042
Trash disposal.....	350,468	319,023	-	-	350,468	319,023
Health and human services.....	122,981	114,737	-	-	122,981	114,737
Culture and recreation.....	370,273	318,727	-	-	370,273	318,727
Debt service - interest.....	411,286	172,171	-	-	411,286	172,171
Water/Sewer.....	-	-	1,209,963	1,275,623	1,209,963	1,275,623
<b>Total expenses.....</b>	<b>9,926,505</b>	<b>9,274,786</b>	<b>1,209,963</b>	<b>1,275,623</b>	<b>11,136,468</b>	<b>10,550,409</b>
Change in net assets before transfers.....	546,181	1,941,107	496,884	476,443	1,043,065	2,417,550
Transfers, net.....	551,985	86,875	(551,985)	(86,875)	-	-
Change in net assets.....	1,098,166	2,027,982	(55,101)	389,568	1,043,065	2,417,550
Net assets - beginning of year.....	13,614,254	11,586,272	4,926,953	4,537,385	18,541,207	16,123,657
Net assets - end of year.....	\$ 14,712,420	\$ 13,614,254	\$ 4,871,852	\$ 4,926,953	\$ 19,584,272	\$ 18,541,207

Governmental activities increased the Town's net assets by \$1,098,166. In the prior year, governmental activities increased the Town's net assets by \$2,027,982. The key element of this change is a decrease in reimbursements from the Massachusetts School Building Authority of approximately \$1,179,000.

Business-type activities decreased the Town's net assets by \$55,101. In the prior year, business-type activities increased the Town's net assets by \$389,568. The key element of this change is a transfer (\$462,540) from the water/sewer enterprise fund to the general fund for net assets accumulated from fiscal years 2004 through 2006 when the water/sewer activity was reported as an enterprise fund for financial reporting purposes only (internally the activity was accounted for in the general fund). Beginning in fiscal year 2007, the Water/Sewer enterprise fund is a legally adopted enterprise fund.

### *Fund Financial Statement Analysis*

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental funds

The focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the governmental funds reported a combined ending fund balance totaling \$155,638, an increase of \$2,637,577 in comparison with the prior year. \$1,623,076 represents undesignated fund balance of the general fund, special revenue fund and permanent fund. The capital projects fund deficit (including the school construction and coast guard houses major funds) totaling \$2,127,528 will be funded through the issuance of long-term debt, state grants and available funds in future fiscal years. The remainder of fund balance is designated or reserved to indicate that it is not available for new spending because it has already been committed to:

- Liquidate contracts and purchase orders of the prior period (\$29,501)
- Perpetual permanent funds (\$25,150)
- Other specific purposes (\$94,156)
- Fund a portion of the fiscal year 2008 operating budget (\$511,283)

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, undesignated fund balance of the general fund totaled \$560,211, while total fund balance was \$1,100,995. As a measure of the general fund's liquidity, it may be useful to compare both undesignated fund balance and total fund balance to total general fund expenditures. Undesignated fund balance represents 6.3% of total general fund expenditures, while total fund balance represents 12.4% of that same amount.

The balance of the Town's general fund increased \$350,967 during fiscal year 2007. Although the Town's net change in fund balance on a budgetary basis (excluding encumbrances and continuing appropriations) was a decrease of approximately \$117,000, the general fund received an unbudgeted transfer from the water/sewer enterprise fund in the amount of \$462,540 for fund balances accumulated from fiscal years 2004 through 2006 when the water/sewer activity was reported as an enterprise fund for financial reporting purposes only (internally the activity was accounted for in the general fund).

Financial highlights of the Town's other major governmental funds are as follows:

The fund balance of the stabilization fund (special revenue) increased by \$54,345 during the current fiscal year. This is attributable to transfers from the general fund and investment income.

The fund balance of the school construction fund (capital projects) increased by \$1,539,931 during the current fiscal year. The fund recognized \$426,063 in intergovernmental revenues and \$5,693,580 in proceeds of bonds and notes. Expenditures of \$4,579,712 were incurred during the fiscal year.

The fund balance of the community preservation fund (special revenue) increased by \$369,528 during the current fiscal year. The fund recognized \$142,741 in surcharges, \$137,073 in intergovernmental revenues, \$21,349 of investment income and \$450,000 in proceeds of bonds and notes. Expenditures of \$381,635 were incurred during the fiscal year.

The fund balance of the coast guard houses fund (capital projects) decreased by \$24,940 during the current fiscal year. This is attributable to expenditures that will be funded in future fiscal years through the issuance of long-term debt and available funds.

Proprietary fund

The Town's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the water/sewer enterprise fund at the end of the year amounted to \$213,963. The water/sewer fund had a decrease in net assets for the year of \$55,101. Other factors concerning the finances of this fund have already been addressed in the discussion of the Town's business-type activities.

General Fund Budgetary Highlights

The original general fund budget (including prior year encumbrances and continuing appropriations) of \$8,753,882 was increased by \$100,085 (1.1%) during the fiscal year. The following table summarizes the increase:

<u>Purpose of Increase</u>	<u>Amount</u>	<u>Funding Source</u>
Transfer to stabilization fund.....	\$ 53,500	Undesignated fund balance
Debt service.....	33,500	Undesignated fund balance
Public works.....	10,000	Overlay surplus
Reserve fund.....	1,900	Overlay surplus
Prior year bills.....	<u>1,185</u>	Overlay surplus
Total increase.....	<u>\$ 100,085</u>	

During the year, revenues and other financing sources exceeded budgetary estimates, while expenditures and encumbrances and continuing appropriations were less than budgetary estimates, resulting in an actual increase in fund balance that exceeded the final amended budget amount by approximately \$354,000.

*Capital Asset and Debt Administration*

Capital assets

The Town's investment in capital assets for its governmental and business type activities at the end of the fiscal year totaled \$28,001,227 (net of accumulated depreciation). This investment in capital assets includes land, works of art, land improvements, buildings and improvements, machinery and equipment, library books, vehicles and infrastructure. The total increase in the investment in capital assets for the current fiscal year totaled 23.2% (a 21.0% increase for governmental activities and a 2.2% increase for business-type activities).

Major capital asset events that occurred during the current fiscal year included the following:

- Johnson School construction (\$4,580,000)
- Road and sidewalk infrastructure improvements (\$238,000)
- Nahant Life Saving Station renovations (\$145,000)
- Continued upgrades of the water and sewer infrastructure (\$688,000)

The following table summarizes the Town's capital assets (net of accumulated depreciation):

	<i>Governmental Activities</i>		<i>Business-Type Activities</i>		<i>Total</i>	
	2007	2006	2007	2006	2007	2006
Land.....	\$ 7,536,086	\$ 7,536,086	\$ -	\$ -	\$ 7,536,086	\$ 7,536,086
Works of art.....	107,500	107,500	-	-	107,500	107,500
Land improvements.....	405,207	315,829	-	-	405,207	315,829
Buildings and improvements.....	10,447,151	5,841,762	-	-	10,447,151	5,841,762
Machinery and equipment.....	774,092	759,552	-	-	774,092	759,552
Library books.....	158,872	154,007	-	-	158,872	154,007
Vehicles.....	451,581	519,744	-	-	451,581	519,744
Infrastructure.....	1,229,549	1,093,889	6,891,189	6,392,210	8,120,738	7,486,099
<b>Total capital assets.....</b>	<b>\$ 21,110,038</b>	<b>\$ 16,328,369</b>	<b>\$ 6,891,189</b>	<b>\$ 6,392,210</b>	<b>\$ 28,001,227</b>	<b>\$ 22,720,579</b>

Additional information on the Town's capital assets can be found in Note 5 on pages 41-42 of this report.

Long-Term Debt

At the end of the current fiscal year, total bonded debt outstanding was \$8,767,300, which is backed by the full faith and credit of the Town, and is summarized as follows:

	<i>Governmental Activities</i>		<i>Business-Type Activities</i>		<i>Total</i>	
	2007	2006	2007	2006	2007	2006
General obligation bonds.....	\$ 5,994,000	\$ 45,000	\$ 1,698,090	\$ 1,470,400	\$ 7,692,090	\$ 1,515,400
Federally taxable general obligation bonds.....	180,000	240,000	-	-	180,000	240,000
State house notes.....	360,000	-	-	-	360,000	-
MWRA notes.....	-	-	535,210	615,434	535,210	615,434
<b>Total bonds and notes.....</b>	<b>\$ 6,534,000</b>	<b>\$ 285,000</b>	<b>\$ 2,233,300</b>	<b>\$ 2,085,834</b>	<b>\$ 8,767,300</b>	<b>\$ 2,370,834</b>

The Town's total bonded debt increased by \$6,396,466 (269.8%) during the current fiscal year; \$6,896,000 of new debt was issued for school and other remodeling, an ambulance, roads and sidewalks, equipment, computers and sewer infrastructure projects.

The Town has an Aaa rating from Moody's.

State statutes limit the amount of general obligation debt the Town may issue to 5% of its total assessed valuation. The current debt limit is \$42,290,713.

Additional information on the Town's long-term debt can be found in Note 8 on pages 44-48 of this report.

*Economic Factors and Next Year's Budgets and Rates*

The development of the fiscal year 2008 general fund operating budget was influenced by three major factors: employee health insurance costs, contractual salary increases and limitations on the property tax levy imposed by Proposition 2 ½.

Budgeted employee health insurance costs increased by 11% from \$585,000 to \$650,036. As a percentage of the Town's total budget, health insurance costs now consume 6.7% of the Town's operating budget.

Approximately 90% of school employees and 75% of municipal employees are covered by collective bargaining agreements. In fiscal year 2008, negotiated salary increases ranged from 3.0% to 4.5%.

Property taxes in Massachusetts' municipalities are limited to a growth of 2.5% plus a factor for new construction, unless the voters elect to approve an increase for operating expenses or debt service for a specific project. This limitation, exclusive of debt previously excluded from Proposition 2 ½, provided for an increase of property taxes of \$166,935 (2.8%).

*Requests for Information*

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town Accountant, 334 Nahant Road, Nahant, Massachusetts 01908.

## *Basic Financial Statements*

**STATEMENT OF NET ASSETS**

JUNE 30, 2007

ASSETS	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents.....	\$ 1,825,325	\$ 19,280	\$ 1,844,605
Restricted cash and cash equivalents.....	767,451	108,173	875,624
Receivables, net of allowance for uncollectible amounts:			
Real estate and personal property taxes.....	79,501	-	79,501
Tax and utility liens.....	67,362	4,774	72,136
Motor vehicle and other excise taxes.....	70,078	-	70,078
Community preservation surcharges.....	1,409	-	1,409
Water.....	-	162,405	162,405
Sewer.....	-	140,919	140,919
Trash.....	3,846	-	3,846
Parking violations.....	17,773	-	17,773
Departmental and other.....	18,919	-	18,919
Intergovernmental.....	112,821	-	112,821
<b>Total current assets.....</b>	<b>2,964,485</b>	<b>435,551</b>	<b>3,400,036</b>
Noncurrent assets:			
Receivables, net of allowance for uncollectible amounts:			
Real estate tax deferrals.....	96,555	-	96,555
Capital assets not being depreciated.....	7,643,586	-	7,643,586
Capital assets, net of accumulated depreciation.....	13,466,452	6,891,189	20,357,641
<b>Total noncurrent assets.....</b>	<b>21,206,593</b>	<b>6,891,189</b>	<b>28,097,782</b>
<b>Total assets.....</b>	<b>24,171,078</b>	<b>7,326,740</b>	<b>31,497,818</b>
<b>LIABILITIES</b>			
Current liabilities:			
Warrants payable.....	176,877	203,871	380,748
Accrued payroll.....	71,710	5,717	77,427
Other liabilities.....	22,041	-	22,041
Accrued interest.....	238,030	-	238,030
Compensated absences.....	32,000	1,200	33,200
Short-term notes payable.....	2,100,000	-	2,100,000
Long-term bonds and notes payable.....	599,000	386,534	985,534
<b>Total current liabilities.....</b>	<b>3,239,658</b>	<b>597,322</b>	<b>3,836,980</b>
Noncurrent liabilities:			
Compensated absences.....	284,000	10,800	294,800
Long-term bonds and notes payable.....	5,935,000	1,846,766	7,781,766
<b>Total noncurrent liabilities.....</b>	<b>6,219,000</b>	<b>1,857,566</b>	<b>8,076,566</b>
<b>Total liabilities.....</b>	<b>9,458,658</b>	<b>2,454,888</b>	<b>11,913,546</b>
<b>NET ASSETS</b>			
Invested in capital assets, net of related debt.....	12,588,859	4,657,889	17,246,748
Restricted for:			
Community preservation.....	618,894	-	618,894
Permanent funds:			
Expendable.....	62,034	-	62,034
Nonexpendable.....	25,150	-	25,150
Other specific purposes.....	94,156	-	94,156
Unrestricted.....	1,323,327	213,963	1,537,290
<b>Total net assets.....</b>	<b>\$ 14,712,420</b>	<b>\$ 4,871,852</b>	<b>\$ 19,584,272</b>

See notes to basic financial statements.

STATEMENT OF ACTIVITIES

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Functions/Programs	Expenses	Program Revenues			Net (Expense)/ Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary government:</b>					
Governmental activities:					
General government.....	\$ 1,098,430	\$ 505,668	\$ 47,646	\$ 137,073	\$ (408,043)
Public safety.....	2,426,537	58,245	88,211	-	(2,280,081)
Education.....	4,389,542	106,957	131,149	538,884	(3,612,552)
Public works.....	756,988	131,513	29,788	163,652	(432,035)
Trash disposal.....	350,468	342,041	-	-	(8,427)
Health and human services.....	122,981	807	-	-	(122,174)
Culture and recreation.....	370,273	38,930	26,793	-	(304,550)
Debt service - interest.....	411,286	-	16,631	-	(394,655)
Total governmental activities.....	<u>9,926,505</u>	<u>1,184,161</u>	<u>340,218</u>	<u>839,609</u>	<u>(7,562,517)</u>
Business-type activities:					
Water/Sewer.....	<u>1,209,963</u>	<u>1,706,847</u>	<u>-</u>	<u>-</u>	<u>496,884</u>
Total primary government.....	<u>\$ 11,136,468</u>	<u>\$ 2,891,008</u>	<u>\$ 340,218</u>	<u>\$ 839,609</u>	<u>\$ (7,065,633)</u>

See notes to basic financial statements.

STATEMENT OF ACTIVITIES (Continued)

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>Changes in net assets:</b>			
Net (expense)/revenue (from previous page).....	\$ (7,562,517)	\$ 496,884	\$ (7,065,633)
<i>General revenues:</i>			
Real estate, personal property taxes and tax liens.....	5,954,270	-	5,954,270
Motor vehicle and other excise taxes.....	475,327	-	475,327
Penalties and interest on taxes.....	23,441	-	23,441
Community preservation surcharges.....	142,493	-	142,493
Grants and contributions not restricted to specific programs.....	1,398,391	-	1,398,391
Unrestricted investment income.....	114,776	-	114,776
<i>Transfers, net</i> .....	551,985	(551,985)	-
<b>Total general revenues and transfers.....</b>	<b>8,660,683</b>	<b>(551,985)</b>	<b>8,108,698</b>
Change in net assets.....	1,098,166	(55,101)	1,043,065
Net assets - beginning of year.....	13,614,254	4,926,953	18,541,207
Net assets - end of year.....	\$ 14,712,420	\$ 4,871,852	\$ 19,584,272

**GOVERNMENTAL FUNDS  
BALANCE SHEET**

JUNE 30, 2007

	General	Stabilization	School Construction
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 1,327,827	\$ 74,350	\$ -
Receivables, net of allowance for uncollectible amounts:			
Real estate and personal property taxes.....	79,501	-	-
Real estate tax deferrals.....	96,555	-	-
Tax and trash liens.....	66,545	-	-
Motor vehicle and other excise taxes.....	70,078	-	-
Community preservation surcharges.....	-	-	-
Trash.....	3,846	-	-
Parking violations.....	17,773	-	-
Departmental and other.....	18,919	-	-
Intergovernmental.....	-	-	112,821
Due from other funds.....	74,221	-	-
Restricted assets:			
Cash and cash equivalents.....	-	-	-
<b>TOTAL ASSETS.....</b>	<b>\$ 1,755,265</b>	<b>\$ 74,350</b>	<b>\$ 112,821</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES:</b>			
Warrants payable.....	\$ 144,518	\$ -	\$ -
Accrued payroll.....	67,984	-	-
Other liabilities.....	22,041	-	-
Deferred revenue.....	353,217	-	112,821
Due to other funds.....	-	-	74,221
Accrued short-term interest.....	66,510	-	-
Short-term notes payable.....	-	-	-
<b>TOTAL LIABILITIES.....</b>	<b>654,270</b>	<b>-</b>	<b>187,042</b>
<b>FUND BALANCES:</b>			
Reserved for:			
Encumbrances and continuing appropriations.....	29,501	-	-
Perpetual permanent funds.....	-	-	-
Other specific purposes.....	-	-	-
Unreserved:			
Designated for subsequent year's expenditures.....	511,283	-	-
Undesignated, reported in:			
General fund.....	560,211	-	-
Special revenue funds.....	-	74,350	-
Capital projects funds.....	-	-	(74,221)
Permanent funds.....	-	-	-
<b>TOTAL FUND BALANCES.....</b>	<b>1,100,995</b>	<b>74,350</b>	<b>(74,221)</b>
<b>TOTAL LIABILITIES AND FUND BALANCES.....</b>	<b>\$ 1,755,265</b>	<b>\$ 74,350</b>	<b>\$ 112,821</b>

See notes to basic financial statements.

Community Preservation	Coast Guard Houses	Nonmajor Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ 423,148	\$ 1,825,325
-	-	-	79,501
-	-	-	96,555
817	-	-	67,362
-	-	-	70,078
1,409	-	-	1,409
-	-	-	3,846
-	-	-	17,773
-	-	-	18,919
-	-	-	112,821
-	-	-	74,221
<u>631,926</u>	<u>27,421</u>	<u>108,104</u>	<u>767,451</u>
<u>\$ 634,152</u>	<u>\$ 27,421</u>	<u>\$ 531,252</u>	<u>\$ 3,135,261</u>
\$ 15,258	\$ -	\$ 17,101	\$ 176,877
-	-	3,726	71,710
-	-	-	22,041
2,226	-	-	468,264
-	-	-	74,221
-	-	-	66,510
-	2,100,000	-	2,100,000
<u>17,484</u>	<u>2,100,000</u>	<u>20,827</u>	<u>2,979,623</u>
-	-	-	29,501
-	-	25,150	25,150
-	-	94,156	94,156
-	-	-	511,283
-	-	-	560,211
616,668	-	309,813	1,000,831
-	(2,072,579)	19,272	(2,127,528)
<u>-</u>	<u>-</u>	<u>62,034</u>	<u>62,034</u>
<u>616,668</u>	<u>(2,072,579)</u>	<u>510,425</u>	<u>155,638</u>
<u>\$ 634,152</u>	<u>\$ 27,421</u>	<u>\$ 531,252</u>	<u>\$ 3,135,261</u>

**GOVERNMENTAL FUNDS**  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

	General	Stabilization	School Construction
<b>REVENUES</b>			
Real estate and personal property taxes.....	\$ 5,896,155	\$ -	\$ -
Motor vehicle and other excise taxes.....	480,918	-	-
Tax liens.....	19,085	-	-
Community preservation surcharges.....	-	-	-
Charges for services.....	4,175	-	-
Trash disposal.....	345,406	-	-
Intergovernmental .....	1,397,116	-	426,063
Penalties and interest on taxes.....	23,441	-	-
Licenses, permits and fees.....	481,742	-	-
Fines and forfeitures.....	48,333	-	-
Departmental.....	68,611	-	-
Contributions.....	-	-	-
Investment income.....	114,776	845	-
	<u>8,879,758</u>	<u>845</u>	<u>426,063</u>
TOTAL REVENUES.....			
<b>EXPENDITURES</b>			
Current:			
General government.....	739,031	-	-
Public safety.....	1,765,570	-	-
Education.....	3,250,068	-	4,579,712
Public works.....	457,184	-	-
Trash disposal.....	350,468	-	-
Health and human services.....	36,284	-	-
Culture and recreation.....	225,040	-	-
Pension benefits.....	827,992	-	-
Employee benefits.....	623,952	-	-
Property and liability insurance.....	176,367	-	-
State and county charges.....	92,055	-	-
Debt service:			
Principal.....	75,000	-	-
Interest.....	239,766	-	-
	<u>8,858,777</u>	<u>-</u>	<u>4,579,712</u>
TOTAL EXPENDITURES.....			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES.....	20,981	845	(4,153,649)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in.....	614,780	53,500	-
Proceeds of bonds and notes.....	-	-	5,693,580
Premium from issuance of bonds and notes.....	16,631	-	-
Transfers out.....	(301,425)	-	-
	<u>329,986</u>	<u>53,500</u>	<u>5,693,580</u>
TOTAL OTHER FINANCING SOURCES (USES).....			
NET CHANGE IN FUND BALANCES.....	350,967	54,345	1,539,931
FUND BALANCES AT BEGINNING OF YEAR.....	750,028	20,005	(1,614,152)
FUND BALANCES AT END OF YEAR.....	<u>\$ 1,100,995</u>	<u>\$ 74,350</u>	<u>\$ (74,221)</u>

See notes to basic financial statements.

Community Preservation	Coast Guard Houses	Nonmajor Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 5,896,155
-	-	-	480,918
-	-	-	19,085
142,741	-	-	142,741
-	-	83,939	88,114
-	-	-	345,406
137,073	-	395,277	2,355,529
-	-	-	23,441
-	-	83,241	564,983
-	-	-	48,333
-	-	96,286	164,897
-	-	43,723	43,723
21,349	-	2,320	139,290
<u>301,163</u>	<u>-</u>	<u>704,786</u>	<u>10,312,615</u>
291,635	24,940	85,002	1,140,608
-	-	103,066	1,868,636
-	-	302,479	8,132,259
-	-	267,884	725,068
-	-	-	350,468
-	-	484	36,768
-	-	53,675	278,715
-	-	-	827,992
-	-	-	623,952
-	-	-	176,367
-	-	-	92,055
90,000	-	-	165,000
<u>-</u>	<u>-</u>	<u>-</u>	<u>239,766</u>
<u>381,635</u>	<u>24,940</u>	<u>812,590</u>	<u>14,657,654</u>
<u>(80,472)</u>	<u>(24,940)</u>	<u>(107,804)</u>	<u>(4,345,039)</u>
-	-	185,130	853,410
450,000	-	270,420	6,414,000
-	-	-	16,631
<u>-</u>	<u>-</u>	<u>-</u>	<u>(301,425)</u>
<u>450,000</u>	<u>-</u>	<u>455,550</u>	<u>6,982,616</u>
369,528	(24,940)	347,746	2,637,577
<u>247,140</u>	<u>(2,047,639)</u>	<u>162,679</u>	<u>(2,481,939)</u>
<u>\$ 616,668</u>	<u>\$ (2,072,579)</u>	<u>\$ 510,425</u>	<u>\$ 155,638</u>

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS**

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

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Total governmental fund balances (page 19).....	\$	155,638
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.....		21,110,038
Other assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.....		468,264
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in the governmental funds interest is not reported until due.....		(171,520)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Bonds and notes payable.....		(6,534,000)
Compensated absences.....		(316,000)
		<u>                    </u>
Net assets of governmental activities (page 15).....	\$	<u><u>14,712,420</u></u>

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Net change in fund balances - total governmental funds (page 21).....	\$	2,637,577
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. These amounts represent the related activity of the current period.</p>		
Capital outlays.....		5,472,313
Depreciation.....		(690,644)
<p>Revenues in the statement of activities that do not provide current financial resources are fully deferred in the statement of revenues, expenditures and changes in fund balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.....</p>		
		143,440
<p>The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any impact on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. These amounts represent the related activity of the current period.</p>		
Bond proceeds.....		(6,414,000)
Bond maturities.....		165,000
<p>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in the governmental funds interest is not reported until due. This amount represents the net change in accrued interest payable.....</p>		
		(171,520)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported in the governmental funds. This amount represents the net change:</p>		
Compensated absences.....		(44,000)
Changes in net assets of governmental activities (page 17).....	\$	<u>1,098,166</u>

See notes to basic financial statements.

**PROPRIETARY FUND**  
**STATEMENT OF FUND NET ASSETS**

JUNE 30, 2007

		Business-Type Activities - Enterprise Fund
<b>ASSETS</b>		Water/Sewer
Current assets:		
Cash and cash equivalents.....	\$	19,280
Restricted cash and cash equivalents.....		108,173
Receivables, net of allowance for uncollectible amounts:		
Water.....		162,405
Sewer.....		140,919
Utility liens.....		4,774
Total current assets.....		435,551
Noncurrent assets:		
Capital assets, net of accumulated depreciation.....		6,891,189
Total assets.....		7,326,740
 <b>LIABILITIES</b>		
Current liabilities:		
Warrants payable.....		203,871
Accrued payroll.....		5,717
Compensated absences.....		1,200
Long-term bonds and notes payable.....		386,534
Total current liabilities.....		597,322
Noncurrent liabilities:		
Compensated absences.....		10,800
Long-term bonds and notes payable.....		1,846,766
Total noncurrent liabilities.....		1,857,566
Total liabilities.....		2,454,888
 <b>FUND NET ASSETS</b>		
Invested in capital assets, net of related debt.....		4,657,889
Unrestricted.....		213,963
Total fund net assets.....	\$	4,871,852

See notes to basic financial statements.

**PROPRIETARY FUND**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2007**

		Business-Type Activities - Enterprise Fund
		<u>Water/Sewer</u>
<b>OPERATING REVENUES</b>		
Charges for services.....	\$	<u>1,687,565</u>
<b>OPERATING EXPENSES</b>		
Cost of service and administration.....		473,681
MWRA assessment.....		313,556
Lynn assessment.....		149,181
Depreciation.....		<u>188,790</u>
TOTAL OPERATING EXPENSES.....		<u>1,125,208</u>
OPERATING INCOME (LOSS).....		<u>562,357</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Investment income.....		19,282
Interest expense.....		<u>(84,755)</u>
TOTAL NONOPERATING REVENUES (EXPENSES), NET.....		<u>(65,473)</u>
INCOME (LOSS) BEFORE TRANSFERS.....		<u>496,884</u>
<b>TRANSFERS</b>		
Transfers in.....		62,795
Transfers out.....		<u>(614,780)</u>
TOTAL TRANSFERS.....		<u>(551,985)</u>
CHANGE IN FUND NET ASSETS.....		(55,101)
FUND NET ASSETS AT BEGINNING OF YEAR.....		<u>4,926,953</u>
FUND NET ASSETS AT END OF YEAR.....	\$	<u><u>4,871,852</u></u>

See notes to basic financial statements.

**PROPRIETARY FUND  
STATEMENT OF CASH FLOWS**

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

	<u>Business-Type Activities - Enterprise Fund</u>
	<u>Water/Sewer</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers and users.....	\$ 1,658,745
Payments to vendors.....	(637,183)
Payments to employees.....	<u>(309,305)</u>
NET CASH FROM OPERATING ACTIVITIES.....	<u>712,257</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Transfers in.....	62,795
Transfers out.....	<u>(614,780)</u>
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES.....	<u>(551,985)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from the issuance of bonds and notes.....	482,000
Acquisition and construction of capital assets.....	(483,898)
Principal payments on bonds and notes.....	(598,024)
Interest expense.....	<u>(84,755)</u>
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	<u>(684,677)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Investment income.....	<u>19,282</u>
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	(505,123)
<b>CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR</b>	
(Includes \$234,042 reported as restricted cash and cash equivalents).....	<u>632,576</u>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR</b>	
(Includes \$108,173 reported as restricted cash and cash equivalents).....	<u>\$ 127,453</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>	
Operating income (loss).....	<u>\$ 562,357</u>
Adjustments to reconcile operating income (loss) to net cash from operating activities:	
Depreciation.....	188,790
Changes in assets and liabilities:	
Utility liens.....	(1,572)
User charges.....	(27,248)
Warrants payable.....	(6,212)
Accrued payroll.....	886
Other liabilities.....	(1,744)
Compensated absences.....	<u>(3,000)</u>
Total adjustments.....	<u>149,900</u>
NET CASH FROM OPERATING ACTIVITIES.....	<u>\$ 712,257</u>

See notes to basic financial statements.

**FIDUCIARY FUND**  
**STATEMENT OF FIDUCIARY NET ASSETS**

JUNE 30, 2007

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	<u>Agency Funds</u>
<b>ASSETS</b>	
Cash and cash equivalents.....	\$ <u>35,290</u>
<b>LIABILITIES</b>	
Current liabilities:	
Warrants payable.....	2,694
Liabilities due depositors.....	<u>32,596</u>
Total liabilities.....	\$ <u>35,290</u>

See notes to basic financial statements.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. General**

The basic financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

**B. Reporting Entity**

The Town of Nahant, Massachusetts (Town) is a municipal corporation that is governed by an elected Board of Selectmen (Board) and an appointed Town Administrator.

For financial reporting purposes, the basic financial statements include all funds, organizations, agencies, boards, commissions and institutions that are not legally separate from the Town.

The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and/or significance of their relationship with the Town are such that exclusion would cause the Town’s basic financial statements to be misleading or incomplete. It has been determined that there are no component units that require inclusion in the basic financial statements.

Joint Venture

A joint venture is an organization (resulting from a contractual arrangement) that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain an ongoing financial interest or ongoing financial responsibility. Joint control means that no single participant has the ability to unilaterally control the financial or operating policies of the joint venture.

The Town participates in one joint venture with other municipalities to pool resources and share the costs, risks and rewards of providing goods and services to venture participants directly, or for the benefit of the general public or specified recipients. The following table identifies the Town’s joint venture and related information:

<u>Name</u>	<u>Purpose</u>	<u>Address</u>	<u>Fiscal Year 2007 Assessment</u>
Northeastern Metropolitan Regional Vocational School District.....	To provided vocational educational services	100 Hemlock Road Wakefield, MA 01880	\$ 77,765

The Town is indirectly liable for the Northeast Metropolitan Regional Vocational School District’s (District) debt and other expenditures and is assessed annually for its share of operating and capital costs. Separate financial statements may be obtained by writing to the Treasurer of the District at the address identified above.

### C. *Government-Wide and Fund Financial Statements*

#### Government-Wide Financial Statements

The government-wide financial statements (statement of net assets and the statement activities) report information on all non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are primarily supported by user fees.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Fiduciary funds are reported by fund type.

### D. *Measurement Focus, Basis of Accounting and Basis of Presentation*

#### Government-Wide and Fund Financial Statements

The government-wide and enterprise fund financial statements apply all applicable Financial Accounting Standards Board (FASB) pronouncements issued on or prior to November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a specific function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a specific function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

Except for charges between the general fund and enterprise funds, the effect of interfund activity has been eliminated from the government-wide financial statements. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

### Fund Financial Statements

**Governmental funds** financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60-days after the end of the fiscal year. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those required to be accounted for in another fund.

The *stabilization fund* is a special revenue fund used to account for the accumulation of resources to provide general and/or capital reserves upon Town Meeting approval.

The *school construction fund* is a capital projects fund used to account for financial resources to be used for the construction of the Johnson School.

The *community preservation fund* is a special revenue fund used to account for the 3% local real estate tax surcharge on nonexempt property (and matching state trust fund distribution) that can be used for open space, historic resource and affordable housing purposes. Property exempt from the surcharge consists of the first \$100,000 of all residential property and also property owned by low income or seniors with a low or moderate income as defined by Massachusetts Department of Revenue (DOR) guidelines. Disbursements from this fund must originate from the Community Preservation Committee and be approved by Town Meeting.

The *coast guard houses fund* is a capital projects fund used to account for financial resources used for the acquisition and renovation of land and buildings (houses) formerly owned by the federal government. The Town, through a contractual agreement with a property manager, is renting these houses to citizens. The revenues and expenditures related to the housing rentals are accounted for in the general fund.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for the proceeds of specific revenue sources (other than capital projects funds or permanent funds) that are restricted by law or administrative action to expenditures for specified purposes.

The *capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise funds).

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support governmental programs.

**Proprietary fund** financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary fund is reported:

The *water/sewer enterprise fund* is used to account for water and sewer activities. Beginning in fiscal year 2007, the Water/Sewer enterprise fund is a legally adopted enterprise fund.

**Fiduciary fund** financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government's programs.

The following fiduciary fund is reported:

The *agency fund* is used to account for assets held in a custodial capacity. Such assets consist of primarily of rent payments held in escrow and student activity funds. Agency funds do not present the results of operations or have a measurement focus.

#### **E. Cash and Investments**

##### Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### **F. Accounts Receivable**

##### Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

#### **Real Estate Taxes, Real Estate Tax Deferrals, Personal Property Taxes and Tax Liens**

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on November 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date.

Real estate tax liens are processed during the fourth quarter of each fiscal year on delinquent properties and are recorded as receivables in the fiscal year they are processed.

**Motor Vehicle Excise Taxes**

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles to the Town. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

**Community Preservation Surcharges**

Community preservation surcharges are levied annually and at a rate of 3% of residents' real estate tax bills with exemptions for the first \$100,000 of residential property and property owned by qualified persons with low income and seniors (60+) with low or moderate income as defined by DOR guidelines. The surcharge is due with the real estate tax on November 1<sup>st</sup> and May 1<sup>st</sup> and is subject to penalties and interest if they are not paid by the due date. Overdue surcharges are included on the tax liens processed on delinquent real estate taxes. Surcharges are recorded as receivables in the fiscal year issued.

**Water and Sewer and Utility Liens**

User fees are levied tri-annually based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are processed during the fourth quarter of each fiscal year and are included as a lien on the property owner's tax bill. Water and sewer charges and liens are recorded as receivables in the fiscal year issued.

**Trash**

Trash fees are levied annually for each type of property that utilizes the collection service and are based upon a third party waste collection contract. The contract is funded entirely from residence billings. Trash fees are recorded as receivables in the fiscal year issued.

**Parking Violations**

Parking tickets are issued for various parking violations and are recorded as receivables in the fiscal year issued.

**Departmental and Other**

Departmental and other receivables consist of amounts due from ambulance charges. These receivables are recorded when the applicable service has been performed.

**Intergovernmental**

Various state and federal operating and capital grants are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

### *G. Allowance for Uncollectible Amounts*

The allowance for uncollectible amounts is estimated based on historical trends and specific account analysis for the following accounts receivable:

- Personal property taxes
- Motor vehicle and other excise taxes
- Parking violations
- Departmental and other

As of June 30, 2007, the allowance for uncollectible amounts for personal property taxes, motor vehicle and other excise taxes and departmental and other receivables are immaterial and therefore not reported.

The following types of accounts receivable are secured via the lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible amounts is not reported.

- Real estate taxes, real estate tax deferrals and tax liens
- Community preservation surcharges
- Water and sewer and utility liens
- Trash

Intergovernmental receivables are considered 100% collectible.

### *H. Inventories*

#### Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements and therefore are not reported.

### *I. Restricted Assets*

#### Government-Wide and Fund Financial Statements

Assets are reported as restricted when limitations on their use change the nature of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

### *J. Capital Assets*

#### Government-Wide and Proprietary Fund Financial Statements

Capital assets, which consist of land, works of art, land improvements, buildings and improvements, machinery and equipment, library books, vehicles and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activities column of the government-wide financial statements.

Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and works of art) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Land improvements.....	10 - 30
Buildings and improvements.....	6 - 40
Machinery and equipment.....	3 - 40
Library books.....	3 - 10
Vehicles.....	3 - 15
Infrastructure.....	5 - 50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are subject to capitalization.

#### Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

#### *K. Interfund Receivables and Payables*

During the course of its operations, transactions occur between and within funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### *L. Interfund Transfers*

During the course of its operations, resources are permanently reallocated between and within funds.

#### Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

Fund Financial Statements

Transfers between and within funds are not eliminated from the individual fund statements and are reported as transfers in and transfers out.

*M. Deferred Revenue*

Deferred revenue at the fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide financial statements (full accrual).

*N. Net Assets and Fund Equity*Government-Wide Financial Statements (Net Assets)

Net assets are reported as restricted when amounts are restricted by outside parties for a specific future use.

Net assets have been "restricted" for the following:

"Community preservation" represents amounts restricted for the purpose of acquiring land for conservation, recreational, and affordable housing purposes.

"Permanent funds – expendable" represents amounts held in trust for which the expenditures are restricted by various trust agreements.

"Permanent funds – nonexpendable" represents amounts held in trust for which only investment earnings may be expended.

"Other specific purposes" represents restrictions placed on assets from outside parties.

Fund Financial Statements (Fund Balances)

Fund balances are reserved for amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use. Designations of fund balance represent tentative management plans that are subject to change.

Fund balances have been "reserved for" the following:

"Encumbrances and continuing appropriations" represents amounts obligated under purchase orders, contracts and other commitments for expenditures that are being carried over to the ensuing fiscal year.

"Perpetual permanent funds" represents amounts held in trust for which only investment earnings may be expended.

"Other specific purposes" represents restrictions placed on assets from outside parties.

Fund balances have been "designated for" the following:

"Subsequent year's expenditures" represents amounts appropriated for the fiscal year 2008 operating budget.

*O. Long-term Debt*Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statements of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources when the debt is issued. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

*P. Investment Income*

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from the proprietary fund is retained in the fund.

*Q. Compensated Absences*

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon employee retirements and resignations.

*R. Post Retirement Benefits*Government-Wide and Fund Financial Statements

In addition to providing pension benefits, health insurance coverage is provided (on a pay-as-you-go basis) for retired employees and their survivors in accordance with MGL Chapter 32. These costs are recognized by recording the employer's 50% to 65% (dependent on the plan chosen) share of insurance premiums in the general fund in the fiscal year paid. For the fiscal year ended June 30, 2007, this expenditure totaled approximately \$133,000. There were approximately 45 participants eligible to receive benefits at June 30, 2007.

## S. *Use of Estimates*

### Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## T. *Total Column*

### Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

### Fund Financial Statements

The total column presented on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Municipal Law requires the adoption of a balanced budget that is approved by Town Meeting vote. The Finance Committee presents an annual budget to Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases to the annual budget subsequent to Annual Town Meeting approval require Special Town Meeting approval.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year. These carry forwards are included as part of the subsequent fiscal year's original budget.

Generally, expenditures may not exceed the level of spending (salaries, expenses and capital) authorized for an appropriation account. However, the Town is statutorily required to pay debt service, regardless of whether such amounts are appropriated.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original fiscal year 2007 approved budget (including prior year encumbrances and continuing appropriations) for the general fund authorized \$8,753,882 in appropriations and other amounts to be raised. During fiscal year 2007, supplemental appropriations totaling \$100,085 were authorized.

The Accountant's office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

The budgetary comparison schedule presented in the accompanying required supplementary information presents comparisons of the legally adopted budget, as amended, with actual results. The originally adopted budget is presented for purposes of comparison to the final, amended budget.

*Fund Deficits*

At June 30, 2007, the following fund deficits exist:

Fund	Amount	Funding Source
Coast Guard houses (major fund).....	\$ 2,072,579	Issuance of long-term debt; available funds
School construction (major fund).....	74,221	State grant

**NOTE 3 - DEPOSITS AND INVESTMENTS**

The municipal finance laws of the Commonwealth authorize the Town to invest temporarily idle cash in bank term deposits and certificates of deposits, and treasury and agency obligations of the United States government, with maturities of one year or less; U.S. treasury or agency repurchase agreements with maturities of not more than 90 days; money market accounts; and the state treasurer's investment pool - the Massachusetts Municipal Depository Trust (MMDT).

The MMDT meets the criteria of an external investment pool and operates in accordance with applicable state laws and regulations. The Treasurer of the Commonwealth serves as Trustee. The reported value of the pool is the same as the fair value of pool shares.

A cash and investment pool is maintained that is available for use by all funds with unrestricted cash and investments. The deposits and investments of the permanent funds are held separately from other Town funds.

Deposits - Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the Town's deposits may not be recovered. The Town does not have a policy for custodial credit risk of deposits. As of June 30, 2007, \$2,427,062 of the Town's bank balance of \$2,871,446 was uninsured and uncollateralized and therefore exposed to custodial credit risk.

Investments Summary

The Town's investment at June 30, 2007 consisted of \$76,265 in MMDT.

Investments - Interest Rate Risk of Debt Securities

Interest rate risk for debt securities is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. The Town does not have a policy for interest rate risk of debt securities.

Investments - Credit Risk of Debt Securities

Credit risk for investments is the risk that an issuer or other counterparty to a debt security will not fulfill its obligations. The Town does not have a policy for credit risk of debt securities. As of June 30, 2007, the Town's investment in MMDT did not have a credit quality rating.

**NOTE 4 - ACCOUNTS RECEIVABLE**

At June 30, 2007, receivables for the individual major governmental funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible amounts, are as follows:

	<u>Gross Amount</u>	Allowance for <u>Uncollectibles</u>	<u>Net Amount</u>
<u>Receivables:</u>			
Real estate and personal property taxes.....	\$ 79,501	\$ -	\$ 79,501
Real estate tax deferrals.....	96,555	-	96,555
Tax and trash liens.....	67,362	-	67,362
Motor vehicle and other excise taxes.....	70,078	-	70,078
Community preservation surcharges.....	1,409	-	1,409
Trash.....	3,846	-	3,846
Parking violations.....	114,615	(96,842)	17,773
Departmental and other.....	18,919	-	18,919
Intergovernmental.....	112,821	-	112,821
	<u>\$ 565,106</u>	<u>\$ (96,842)</u>	<u>\$ 468,264</u>

The Commonwealth has approved school construction assistance. The assistance, which is administered by the MSBA, provides reimbursements for approved school construction costs. During fiscal year 2007, \$912,113 of such assistance was received. In fiscal year 2008, \$112,821 is expected to be received for expenditures incurred in fiscal year 2007. Accordingly, a \$112,821 intergovernmental receivable and corresponding deferred revenue have been reported in the governmental funds financial statements. The deferred revenue has been recognized as revenue in the conversion to the government-wide financial statements.

At June 30, 2007, receivables for the water/sewer enterprise fund, including the applicable allowances for uncollectible amounts, are as follows:

	<u>Gross Amount</u>	Allowance for <u>Uncollectibles</u>	<u>Net Amount</u>
<u>Receivables:</u>			
Water.....	\$ 162,405	\$ -	\$ 162,405
Sewer.....	140,919	-	140,919
Utility liens.....	4,774	-	4,774
	<u>\$ 308,098</u>	<u>\$ -</u>	<u>\$ 308,098</u>

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The following identifies the various components of *deferred revenue* reported in the governmental funds:

<u>Receivable type:</u>	<u>General Fund</u>	<u>Other Governmental Funds</u>	<u>Total</u>
Real estate and personal property taxes.....	\$ 79,501	\$ -	\$ 79,501
Real estate tax deferrals.....	96,555	-	96,555
Tax and trash liens.....	66,545	817 (a)	67,362
Motor vehicle and other excise taxes.....	70,078	-	70,078
Community preservation surcharges.....	-	1,409 (a)	1,409
Trash.....	3,846	-	3,846
Parking violations.....	17,773	-	17,773
Departmental and other.....	18,919	-	18,919
Intergovernmental (state school construction).....	-	112,821 (b)	112,821
Total.....	<u>\$ 353,217</u>	<u>\$ 115,047</u>	<u>\$ 468,264</u>

(a) Community preservation fund (major fund)

(b) School construction fund (major fund)

**NOTE 5 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2007, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 7,536,086	\$ -	\$ -	\$ 7,536,086
Works of art.....	107,500	-	-	107,500
Total capital assets not being depreciated.....	<u>7,643,586</u>	<u>-</u>	<u>-</u>	<u>7,643,586</u>
<u>Capital assets being depreciated:</u>				
Land improvements.....	524,778	107,461	-	632,239
Buildings and improvements.....	8,364,593	4,911,679	-	13,276,272
Machinery and equipment.....	1,593,366	153,702	-	1,747,068
Library books.....	337,082	36,890	-	373,972
Vehicles.....	1,526,305	24,196	(27,000)	1,523,501
Infrastructure.....	2,008,574	238,385	-	2,246,959
Total capital assets being depreciated.....	<u>14,354,698</u>	<u>5,472,313</u>	<u>(27,000)</u>	<u>19,800,011</u>
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(208,949)	(18,083)	-	(227,032)
Buildings and improvements.....	(2,522,831)	(306,290)	-	(2,829,121)
Machinery and equipment.....	(833,814)	(139,162)	-	(972,976)
Library books.....	(183,075)	(32,025)	-	(215,100)
Vehicles.....	(1,006,561)	(92,359)	27,000	(1,071,920)
Infrastructure.....	(914,685)	(102,725)	-	(1,017,410)
Total accumulated depreciation.....	<u>(5,669,915)</u>	<u>(690,644)</u>	<u>27,000</u>	<u>(6,333,559)</u>
Total capital assets being depreciated, net.....	<u>8,684,783</u>	<u>4,781,669</u>	<u>-</u>	<u>13,466,452</u>
Total governmental activities capital assets, net.....	<u>\$ 16,328,369</u>	<u>\$ 4,781,669</u>	<u>\$ -</u>	<u>\$ 21,110,038</u>

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Business-Type Activities:</b>				
<u>Capital assets being depreciated:</u>				
Infrastructure.....	\$ 9,050,552	\$ 687,769	\$ -	\$ 9,738,321
<u>Less accumulated depreciation for:</u>				
Infrastructure.....	(2,658,342)	(188,790)	-	(2,847,132)
Total business-type activities capital assets, net.....	<u>\$ 6,392,210</u>	<u>\$ 498,979</u>	<u>\$ -</u>	<u>\$ 6,891,189</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental Activities:**

General government.....	\$ 84,546
Public safety.....	122,244
Education.....	170,696
Public works.....	199,153
Health and human services.....	2,200
Culture and recreation.....	111,805
Total depreciation expense - governmental activities.....	<u>\$ 690,644</u>

**Business-Type Activities:**

Water/Sewer.....	<u>\$ 188,790</u>
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**NOTE 6 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Receivables and payables between funds at June 30, 2007, are summarized as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General fund	School construction (major fund)	<u>\$ 74,221</u> (1)

(1) Represents advance-funding of a state grant from the MSBA

Interfund transfers for the fiscal year ended June 30, 2007, are summarized as follows:

<u>Transfers Out:</u>	<u>Transfers In:</u>				<u>Total</u>
	<u>General Fund</u>	<u>Stabilization Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Water/Sewer Enterprise Fund</u>	
General Fund.....	\$ -	\$ 53,500	\$ 185,130	\$ 62,795	\$ 301,425 (1)
Water/Sewer Enterprise Fund....	614,780	-	-	-	614,780 (2)
	<u>\$ 614,780</u>	<u>\$ 53,500</u>	<u>\$ 185,130</u>	<u>\$ 62,795</u>	<u>\$ 916,205</u>

(1) Represents budgeted transfers to the stabilization fund (\$53,500), various capital projects funds to pay down short-term notes (\$167,630), the retirement special revenue fund (\$15,000), the wharf insurance special revenue fund (\$2,500) and the water/sewer enterprise fund to pay down short-term notes and other debt service (\$62,795)

(2) Represents transfer of indirect costs to the general fund (\$152,240) and transfer of funds (\$462,540) accumulated from fiscal years 2004 through 2006 when the water/sewer activity was reported as an enterprise fund for financial reporting purposes only (internally the activity was accounted for in the general fund)

#### NOTE 7 - SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue anticipation notes (RAN) or tax anticipation notes (TAN).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BAN) or grant anticipation notes (GAN).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and water/sewer enterprise fund, respectively.

Details related to the short-term debt activity for the fiscal year ended June 30, 2007, is as follows:

#### Notes Payable – Governmental Funds

Type	Description	Origination Date	Maturity Date	Interest Rate	Balance at 6/30/2006	Increases	Decreases	Balance at 6/30/2007
BAN	Roads and sidewalks.....	11/17/05	09/14/06	3.20%	\$ 76,350	\$ -	\$ (76,350)	\$ -
BAN	Johnson school study.....	09/15/05	09/14/06	3.03%	225,000	-	(225,000)	-
BAN	Johnson school study.....	11/17/05	09/14/06	3.20%	225,000	-	(225,000)	-
BAN	Ambulance.....	11/17/05	09/14/06	3.20%	71,100	-	(71,100)	-
BAN	Fire equipment.....	11/17/05	09/14/06	3.20%	32,400	-	(32,400)	-
BAN	School equipment.....	11/17/05	09/14/06	3.20%	12,700	-	(12,700)	-
BAN	Coast guard houses.....	11/17/05	09/14/06	3.20%	2,100,000	-	(2,100,000)	-
BAN	Coast guard houses.....	09/14/06	09/13/07	4.00%	-	2,100,000	-	2,100,000
BAN	Street sweeper.....	11/17/05	09/14/06	3.20%	94,400	-	(94,400)	-
BAN	Computers.....	11/17/05	09/14/06	3.20%	56,650	-	(56,650)	-
BAN	Kelley Greens building.....	11/17/05	09/14/06	3.20%	56,700	-	(56,700)	-
BAN	DPW truck.....	11/17/05	09/14/06	3.20%	37,750	-	(37,750)	-
BAN	School remodeling.....	09/15/05	09/14/06	3.03%	3,000,000	-	(3,000,000)	-
	Total.....				\$ 5,988,050	\$ 2,100,000	\$ (5,988,050)	\$ 2,100,000

**Notes Payable - Enterprise Funds**

Type	Description	Origination Date	Maturity Date	Interest Rate	Balance at 6/30/2006	Increases	Decreases	Balance at 6/30/2007
BAN	Pump station/Sewer line.....	11/17/05	09/14/06	3.20%	\$ 218,130	\$ -	\$ (218,130)	\$ -
BAN	Pump station/Sewer line.....	11/17/05	09/14/06	3.20%	45,360	-	(45,360)	-
<b>Total.....</b>					<b>\$ 263,490</b>	<b>\$ -</b>	<b>\$ (263,490)</b>	<b>\$ -</b>

**NOTE 8 - LONG-TERM DEBT**

Chapter 44, Section 10, of the MGL authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". However, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2007, and the debt service requirements are as follows:

**Bonds and Notes Payable - Governmental Funds**

Project	Interest Rate	Outstanding at June 30, 2006	Issued	Redeemed	Outstanding at June 30, 2007
Golf course project*.....	10.25%	\$ 240,000	\$ -	\$ (60,000)	\$ 180,000
Library bonds.....	4.50% - 4.75%	45,000	-	(15,000)	30,000
School remodeling.....	3.75% - 5.00%	-	5,693,580	-	5,693,580
Ambulance.....	4.00%	-	41,100	-	41,100
Roads and sidewalks.....	4.00%	-	51,120	-	51,120
Equipment.....	4.00%	-	67,400	-	67,400
Computers.....	4.00%	-	37,650	-	37,650
Remodeling.....	4.00%	-	40,100	-	40,100
School equipment.....	4.00%	-	7,300	-	7,300
Other equipment.....	4.00%	-	25,750	-	25,750
Coast Guard station.....	4.70%	-	450,000	(90,000)	360,000
<b>Total governmental funds.....</b>		<b>\$ 285,000</b>	<b>\$ 6,414,000</b>	<b>\$ (165,000)</b>	<b>\$ 6,534,000</b>

\* Federally taxable general obligation bonds

During fiscal year 2007, the Town issued \$5,964,000 of general obligation bonds for school and other remodeling, an ambulance, roads and sidewalks, equipment and computers. The Town also issued \$450,000 in state house notes for the Coast Guard station.

Debt service requirements for principal and interest for governmental bonds and notes payable in future fiscal years are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2008.....	\$ 599,000	\$ 394,598	\$ 993,598
2009.....	550,000	244,846	794,846
2010.....	505,000	219,310	724,310
2011.....	390,000	195,830	585,830
2012.....	300,000	179,600	479,600
2013.....	300,000	167,975	467,975
2014.....	300,000	156,725	456,725
2015.....	300,000	143,600	443,600
2016.....	300,000	129,350	429,350
2017.....	300,000	115,100	415,100
2018.....	300,000	101,600	401,600
2019.....	300,000	89,600	389,600
2020.....	300,000	77,600	377,600
2021.....	300,000	65,600	365,600
2022.....	300,000	53,600	353,600
2023.....	300,000	41,600	341,600
2024.....	300,000	29,600	329,600
2025.....	300,000	17,600	317,600
2026.....	290,000	5,800	295,800
Total.....	\$ <u>6,534,000</u>	\$ <u>2,429,534</u>	\$ <u>8,963,534</u>

**Bonds and Notes Payable – Enterprise Fund**

Project	Interest Rate	Outstanding at June 30, 2006	Issued	Redeemed	Outstanding at June 30, 2007
Sewer project.....	5.00%	\$ 552,500	\$ -	\$ (32,500)	\$ 520,000
Sewer project.....	5.00%	134,700	-	(7,400)	127,300
Sewer project.....	5.00%	188,200	-	(9,410)	178,790
Water and sewer projects.....	6.70%-7.00%	245,000	-	(50,000)	195,000
Water and sewer projects.....	5.60%-5.95%	200,000	-	(100,000)	100,000
Water projects.....	4.50%-4.75%	150,000	-	(55,000)	95,000
Water note (MWRA).....	0.00%	66,561	-	(13,312)	53,249
Water note (MWRA).....	0.00%	79,873	-	(13,312)	66,561
Water note (MWRA).....	0.00%	93,800	-	(13,400)	80,400
Water note (MWRA).....	0.00%	107,200	-	(13,400)	93,800
Water note (MWRA).....	0.00%	268,000	-	(26,800)	241,200
Sewer project.....	3.75% - 5.00%	-	150,000	-	150,000
Sewer project.....	3.75% - 5.00%	-	300,000	-	300,000
Sewer project.....	4.00%	-	32,000	-	32,000
Total enterprise fund.....		<u>\$ 2,085,834</u>	<u>\$ 482,000</u>	<u>\$ (334,534)</u>	<u>\$ 2,233,300</u>

During fiscal year 2007, the Town issued \$482,000 of general obligation bonds for various sewer projects.

The Massachusetts Water Resource Authority (MWRA) operates an Infiltration/Inflow Financial Assistance Program for community owned collection systems. The financial assistance is in the form of interest free loans that are payable in ten equal annual installments. At June 30, 2007, the outstanding principal amount of MWRA loans totaled \$535,210.

Debt service requirements for principal and interest for enterprise fund bonds and notes payable in future fiscal years are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2008.....	\$ 386,534	\$ 90,362	\$ 476,896
2009.....	279,534	66,860	346,394
2010.....	234,534	57,624	292,158
2011.....	219,535	49,659	269,194
2012.....	161,223	42,244	203,467
2013.....	147,910	38,036	185,946
2014.....	134,510	33,882	168,392
2015.....	121,110	29,448	150,558
2016.....	121,110	24,845	145,955
2017.....	94,310	20,242	114,552
2018.....	49,310	16,650	65,960
2019.....	49,310	14,185	63,495
2020.....	49,310	11,720	61,030
2021.....	49,310	9,255	58,565
2022.....	49,310	6,788	56,098
2023.....	49,310	4,323	53,633
2024.....	16,810	1,858	18,668
2025.....	10,910	1,018	11,928
2026.....	9,410	470	9,880
Total.....	\$ <u>2,233,300</u>	\$ <u>519,469</u>	\$ <u>2,752,769</u>

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2007, the Town had the following authorized and unissued debt:

<u>Purpose</u>	<u>Amount</u>
Coast Guard houses.....	\$ 2,100,000
School roof.....	175,000
Forty steps beach.....	150,000
Pump station.....	75,000
Fire truck.....	40,000
DPW truck.....	35,000
Total.....	\$ <u>2,575,000</u>

Changes in Long-Term Liabilities

During the fiscal year ended June 30, 2007, the following changes occurred in long-term liabilities:

	Balance June 30, 2006	Increases	Decreases	Balance June 30, 2007	Current Portion
<b>Governmental Activities:</b>					
Bonds and notes payable.....	\$ 285,000	\$ 6,414,000	\$ (165,000)	\$ 6,534,000	\$ 599,000
Compensated absences.....	272,000	44,000	-	316,000	32,000
<b>Total.....</b>	<b>\$ 557,000</b>	<b>\$ 6,458,000</b>	<b>\$ (165,000)</b>	<b>\$ 6,850,000</b>	<b>\$ 631,000</b>
<b>Business-type Activities:</b>					
Bonds and notes payable.....	\$ 2,085,834	\$ 482,000	\$ (334,534)	\$ 2,233,300	\$ 386,534
Compensated absences.....	15,000	-	(3,000)	12,000	1,200
<b>Total.....</b>	<b>\$ 2,100,834</b>	<b>\$ 482,000</b>	<b>\$ (337,534)</b>	<b>\$ 2,245,300</b>	<b>\$ 387,734</b>

The governmental activities long-term liabilities will be liquidated from the general fund and community preservation fund. The business-type activities long-term liabilities will be liquidated from the water/sewer enterprise fund.

**NOTE 9 - RISK FINANCING**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The Town participates in a premium-based health care and workers' compensation plan for its active and retired employees. The amount of claim settlements has not exceeded insurance coverage in any of the previous three fiscal years.

**NOTE 10 - PENSION PLAN**

*Plan Description* - The Town contributes to the Essex Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan administered by the Essex Regional Retirement Board. Substantially all employees of the Town are members of the System, except for public school teachers and certain administrators who are members of the Massachusetts Teachers Retirement System (MTRS), to which the Town does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments totaled approximately \$474,000 for the fiscal year ended June 30, 2007, and, accordingly, are reported in the general fund as intergovernmental revenues and pension expenditures.

The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. Cost-of-living adjustments granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be authorized by the Essex Regional Retirement Board and are borne by the System. The System issues a publicly available report in accordance with guidelines established by the Commonwealth's Public Employee Retirement Administration Commission. That report may be obtained by contacting the System located at 491 Maple Street, Danvers, Massachusetts, 01923.

**Funding Policy** – Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll. Chapter 32 of MGL governs the contributions of plan members. The Town's contributions to the System for the fiscal years ended June 30, 2007, 2006, and 2005 were \$340,826, \$302,506 and \$268,755, respectively, which equaled its required contribution for each fiscal year.

**Noncontributory Retirement Allowance** – The Town pays the entire retirement allowance for certain retirees who are eligible for noncontributory benefits and are not members of the System. The general fund expenditure for fiscal year 2007 totaled approximately \$13,000.

#### NOTE 11- COMMITMENTS

The Town has entered into, or is planning to enter into, contracts totaling approximately \$500,000 for school roof repairs, a new stairway for the forty steps beach, pump station, fire truck and DPW truck.

#### NOTE 12 - CONTINGENCIES

Various legal actions and claims are pending against the Town. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2007, cannot be ascertained, management believes any resulting liability should not materially affect the financial position of the Town at June 30, 2007.

The Town participates in a number of federal award programs. The programs are subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

#### NOTE 13 - LEASES

The Town (Lessor) entered into an operating lease agreement (Agreement) with Birdie Golf Management (Lessee) to manage the Kelley Greens Golf Club (Golf Club), which is owned by the Town. The Agreement provided for a flat rate lease fee for each year of the contract, commencing January 1st of each year. The contract expired on December 31, 2006.

Commencing on January 1, 2007, the Town (Lessor) entered into an operating lease agreement (Agreement) with Kelley Greens at Nahant (Lessee) to manage the Golf Club. The Agreement provides for a flat rate lease fee for each year of the contract, commencing January 1st of each year. The contract expires on December 31, 2011 with an option to renew for an additional five-year term.

During fiscal year 2007, the Town received approximately \$65,000 in rental fees related to the Golf Club. Rental requirements in future fiscal years are as follows:

<u>Fiscal Year</u>	<u>Payment</u>
2008.....	\$ 112,002
2009.....	114,002
2010.....	116,002
2011.....	118,002
2012.....	59,501

**NOTE 14 - FUTURE IMPLEMENTATION OF GASB PRONOUNCEMENTS**

The GASB has issued the following statements:

- Statement #43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which is required to be implemented during fiscal year 2009. This Statement will not impact the Town's basic financial statements.
- Statement #45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, which is required to be implemented during fiscal year 2010. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, which is required to be implemented during fiscal year 2008. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, which is required to be implemented during fiscal year 2009. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #50, *Pension Disclosures*, which is required to be implemented during fiscal year 2008. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #51, *Accounting and Financial Reporting for Intangible Assets*, which is required to be implemented during fiscal year 2010. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.

These pronouncements will be implemented by their respective due dates.

## *Required Supplementary Information*

GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL

FOR THE FISCAL YEAR ENDED JUNE 30, 2007

	Prior Year Encumbrances and Continuing Appropriations	Original Budget	Supplemental Appropriations and Transfers	Final Budget	Actual
<b>REVENUES</b>					
Real estate and personal property taxes.....	\$ -	\$ 5,877,241	\$ -	\$ 5,877,241	\$ 5,896,155
Motor vehicle and other excise taxes.....	-	524,000	-	524,000	480,918
Tax liens.....	-	-	-	-	19,085
Charges for services.....	-	7,800	-	7,800	4,175
Trash disposal.....	-	351,473	-	351,473	345,406
Intergovernmental.....	-	916,087	-	916,087	923,320
Penalties and interest on taxes.....	-	21,600	-	21,600	23,441
Licenses, permits and fees.....	-	297,500	-	297,500	481,742
Fines and forfeitures.....	-	53,450	-	53,450	48,333
Departmental.....	-	62,450	-	62,450	68,611
Investment income.....	-	90,000	-	90,000	114,776
<b>TOTAL REVENUES.....</b>	<b>-</b>	<b>8,201,601</b>	<b>-</b>	<b>8,201,601</b>	<b>8,405,962</b>
<b>EXPENDITURES</b>					
Current:					
General government.....	-	858,059	(60,168)	797,891	739,031
Public safety.....	-	1,780,816	12,380	1,793,196	1,765,570
Education.....	6,540	3,199,079	50,185	3,255,804	3,250,068
Public works.....	-	437,955	23,644	461,599	457,184
Trash disposal.....	-	351,473	-	351,473	350,468
Health and human services.....	-	32,595	5,688	38,283	36,284
Culture and recreation.....	-	229,420	-	229,420	225,040
Pension benefits.....	-	355,826	-	355,826	354,196
Employee benefits.....	-	684,574	(18,644)	665,930	623,952
Property and liability insurance.....	-	180,605	-	180,605	176,367
State and county charges.....	-	97,491	-	97,491	92,055
Debt service:					
Principal.....	-	75,000	-	75,000	75,000
Interest.....	30,000	186,524	33,500	250,024	244,980
<b>TOTAL EXPENDITURES.....</b>	<b>36,540</b>	<b>8,469,417</b>	<b>46,585</b>	<b>8,552,542</b>	<b>8,390,195</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES.....</b>	<b>(36,540)</b>	<b>(267,816)</b>	<b>(46,585)</b>	<b>(350,941)</b>	<b>15,767</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in.....	-	152,240	-	152,240	152,240
Premium from issuance of bonds and notes.....	-	-	-	-	16,631
Transfers out.....	-	(247,925)	(53,500)	(301,425)	(301,425)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>-</b>	<b>(95,685)</b>	<b>(53,500)</b>	<b>(149,185)</b>	<b>(132,554)</b>
<b>NET CHANGE IN FUND BALANCE.....</b>	<b>(36,540)</b>	<b>(363,501)</b>	<b>(100,085)</b>	<b>(500,126)</b>	<b>(116,787)</b>
<b>FUND BALANCE AT BEGINNING OF YEAR.....</b>	<b>1,023,763</b>	<b>1,023,763</b>	<b>1,023,763</b>	<b>1,023,763</b>	<b>1,023,763</b>
<b>FUND BALANCE AT END OF YEAR.....</b>	<b>\$ 987,223</b>	<b>\$ 660,262</b>	<b>\$ 923,678</b>	<b>\$ 523,637</b>	<b>\$ 906,976</b>

See notes to required supplementary information.

Current Year Encumbrances and Continuing Appropriations	Actual and Encumbrances and Continuing Appropriations	Variance Positive/ (Negative)
\$ -	\$ 5,896,155	\$ 18,914
-	480,918	(43,082)
-	19,085	19,085
-	4,175	(3,625)
-	345,406	(6,067)
-	923,320	7,233
-	23,441	1,841
-	481,742	184,242
-	48,333	(5,117)
-	68,611	6,161
-	114,776	24,776
-	8,405,962	204,361
29,001	768,032	29,859
500	1,766,070	27,126
-	3,250,068	5,736
-	457,184	4,415
-	350,468	1,005
-	36,284	1,999
-	225,040	4,380
-	354,196	1,630
-	623,952	41,978
-	176,367	4,238
-	92,055	5,436
-	75,000	-
-	244,980	5,044
29,501	8,419,696	132,846
(29,501)	(13,734)	337,207
-	152,240	-
-	16,631	16,631
-	(301,425)	-
-	(132,554)	16,631
(29,501)	(146,288)	353,838
1,023,763	1,023,763	-
\$ 994,262	\$ 877,475	\$ 353,838

*Reconciliation of Budgetary and GAAP Results*

For budgetary financial reporting purposes, the Uniform Massachusetts Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2007, is presented below:

	<u>Revenues</u>	<u>Expenditures</u>	<u>Other Financing Sources (Uses)</u>
Budgetary basis as reported on the statement of revenues, expenditures and changes in fund balance - budget and actual.....	\$ 8,405,962	\$ 8,419,696	\$ (132,554)
<u>Adjustments:</u>			
To record activity for MTRS on-behalf payments.....	473,796	473,796	-
Net change in recording short-term interest accrual.....	-	(5,214)	-
To record encumbrances and continuing appropriations.....	-	(29,501)	-
To record transfer from the water/sewer enterprise fund.....	-	-	462,540
	<u>                    </u>	<u>                    </u>	<u>                    </u>
GAAP basis as reported on the statement of revenues, expenditures and changes in fund balances.....	<u>\$ 8,879,758</u>	<u>\$ 8,858,777</u>	<u>\$ 329,986</u>